

## Municipal Employees' Retirement System of Michigan

Annual Actuarial Valuation Report December 31, 2020 - Fremont, City of (6203)





Spring, 2021

Fremont, City of

In care of: Municipal Employees' Retirement System of Michigan 1134 Municipal Way Lansing, Michigan 48917

This report presents the results of the Annual Actuarial Valuation, prepared for Fremont, City of (6203) as of December 31, 2020. The report includes the determination of liabilities and contribution rates resulting from the participation in the Municipal Employees' Retirement System of Michigan ("MERS"). This report contains the minimum actuarially determined contribution requirement, in alignment with the MERS Plan Document, Actuarial Policy, the Michigan Constitution, and governing statutes. Fremont, City of is responsible for the employer contributions needed to provide MERS benefits for its employees and former employees.

The purposes of this valuation are to:

- Measure funding progress as of December 31, 2020,
- Establish contribution requirements for the fiscal year beginning July 1, 2022,
- Provide information regarding the identification and assessment of risk,
- Provide actuarial information in connection with applicable Governmental Accounting Standards Board (GASB) statements, and
- Provide information to assist the local unit of government with state reporting requirements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through December 31, 2020. The valuation was based upon information furnished by MERS concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MERS.

Fremont, City of Spring, 2021 Page 2

The Municipal Employees' Retirement Act, PA 427 of 1984 and the MERS' Plan Document Article VI sec. 71 (1)(d), provides the MERS Board with the authority to set actuarial assumptions and methods after consultation with the actuary. As the fiduciary of the plan, MERS Retirement Board sets certain assumptions for funding and GASB purposes. These assumptions are checked regularly through a comprehensive study, called an Experience Study. Studies were completed in 2018 and 2020, and are the basis of the economic and demographic assumptions and methods currently in place. Updated economic assumptions were adopted by the MERS Retirement Board at the February 28, 2019 board meeting and were effective with the December 31, 2019 annual actuarial valuation. At the February 27, 2020 board meeting, the MERS Retirement Board adopted demographic assumptions effective with the December 31, 2020 annual actuarial valuation, which will impact contributions beginning in 2022.

The Michigan Department of Treasury provides required assumptions to be used for purposes of Public Act 202 reporting. These assumptions are for reporting purposes only and do not impact required contributions. Please refer to the State Reporting page found at the end of this report for information for this filing.

For a full list of all the assumptions used, please refer to the division-specific assumptions described in table(s) in this report, and to the Appendix on the MERS website at:

http://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2020AnnualActuarialValuation-Appendix.pdf

The actuarial assumptions used for this valuation, including the assumed rate of investment return, are reasonable for purposes of the measurement.

This report reflects the impact of COVID-19 experience through December 31, 2020. It does not reflect the ongoing impact of COVID-19, which is likely to influence demographic and economic experience, at least in the short-term. We will continue to monitor these developments and their impact on the MERS Defined Benefit and Hybrid plans. Actual future experience will be reflected in each subsequent annual valuation, as experience emerges.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of Fremont, City of as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

David T. Kausch, Rebecca L. Stouffer, and Mark Buis are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. GRS maintains independent consulting agreements with certain local units of government for services unrelated to the actuarial consulting services provided in this report.

The Retirement Board of the Municipal Employees' Retirement System of Michigan confirms that the System provides for payment of the required employer contribution as described in Section 20m of Act No. 314 of 1965 (MCL 38.1140m).



This information is purely actuarial in nature. It is not intended to serve as a substitute for legal, accounting or investment advice.

This report was prepared at the request of the MERS Retirement Board and may be provided only in its entirety by the municipality to other interested parties (MERS customarily provides the full report on request to associated third parties such as the auditor for the municipality). GRS is not responsible for the consequences of any unauthorized use. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, that conditions have changed since the calculations were made, that the information provided in this report is inaccurate or is in anyway incomplete, or if you need further information in order to make an informed decision on the subject matter in this report, please contact your Regional Manager at 1.800.767.MERS (6377).

Sincerely,

David T. Kausch, FSA, FCA, EA, MAAA

David Touseh

Rebecca L. Stouffer, ASA, FCA, MAAA

Rebecca J. Stoup

Mark Buis, FSA, FCA, EA, MAAA



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### **Executive Summary**

### **Funded Ratio**

The funded ratio of a plan is the percentage of the dollar value of the actuarial accrued liability that is covered by the actuarial value of assets. While funding ratio may be a useful plan measurement, understanding a plan's funding trend may be more important than a particular point in time. Refer to Table 7 to find a history of this information.

	12/31/2020	12/31/2019
Funded Ratio*	60%	59%

<sup>\*</sup> Reflects assets from Surplus divisions, if any.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



### **Required Employer Contributions**

Your required employer contributions are shown in the following table. Employee contributions, if any, are in addition to the employer contributions.

Effective for the December 31, 2020 valuation, the MERS Retirement Board has adopted updated demographic assumptions. Changes to these assumptions are effective for contributions beginning in 2022. Effective with the 2019 valuation, the MERS Retirement Board adopted updated economic assumptions. The combined impact of these assumption changes may be phased in. This valuation reflects the second year of phase-in for the economic assumption update and the first year of phase-in for the demographic assumption update. The remaining combined phase-in period is four years for all assumption changes.

By default, MERS will invoice you based on the amount in the "No Phase-in" columns. This amount will be considered the minimum required contribution unless you request to be billed the "Phase-in" rates. If you wish to be billed using the phased-in rates, please contact MERS, at which point the alternate minimum required contribution will be the amount in the "Phase-in" columns.

		Monthly \$ Based on Projected Payroll																
	Phase-in	Phase-in No Phase-in		No Phase-in	Phase-in		No Phase-in		Phase-in		No Phase-in							
Valuation Date:	12/31/2020	12/31/2020	12/31/2019	12/31/2019	12	2/31/2020	1	2/31/2020	12/31/2019		12/31/2019							
	July 1,	July 1,	July 1,	July 1,		July 1,		July 1,		July 1,		July 1, July 1,		July 1,	July 1,		July 1,	
Fiscal Year Beginning:	2022	2022	2021	2021		2022		2022		2021		2021						
Division																		
01 - General	-	-	-	-	\$	36,347	\$	39,650	\$	34,859	\$	36,893						
02 - Police/Fire	-	-	-	-		13,417		14,839		12,193		13,045						
03 - Gnrl 12/12 & Pol/Fi 7/16 elct	9.46%	9.46%	8.95%	8.82%		4,849		4,849		3,523		3,472						
20 - Pol/Fi aft 7/16 elect this di	9.10%	11.10%	8.42%	8.33%		1,423		1,735		1,092		1,080						
Total Municipality -																		
Estimated Monthly Contribution					\$	56,036	\$	61,073	\$	51,667	\$	54,490						
Total Municipality -																		
Estimated Annual Contribution					\$	672,432	\$	732,876	\$	620,004	\$	653,880						

#### Employee contribution rates:

	Employee Contribution Rate						
Valuation Date:	12/31/2020	12/31/2019					
Division							
01 - General	0.00%	0.00%					
02 - Police/Fire	3.50%	3.50%					
03 - Gnrl 12/12 & Pol/Fi 7/16 elct	0.00%	0.00%					
20 - Pol/Fi aft 7/16 elect this di	7.00%	7.00%					

The employer may contribute more than the minimum required contributions, as these additional contributions will earn investment income and may result in lower future contribution requirements. Employers making contributions in excess of the minimum requirements may elect to apply the excess contribution immediately to a particular division, or segregate the excess into one or more of what MERS calls "Surplus" divisions. An election in the first case would immediately reduce any unfunded accrued liability and lower the amortization payments throughout the remaining amortization period. An election to set up Surplus divisions would not immediately lower future contributions, however the assets from the Surplus division could be transferred to an unfunded division in the future to reduce the unfunded liability in future years, or to be used to pay all or a portion of the minimum required contribution in a future year. For purposes of this report, the assets in any Surplus division have been included in the municipality's total assets, unfunded accrued liability and funded status, however, these assets are not used in calculating the minimum required contribution.

MERS strongly encourages employers to contribute more than the minimum contribution shown above.



Assuming that experience of the plan meets actuarial assumptions:

• To accelerate to a 100% funding ratio in 10 years, estimated monthly employer contributions for the fiscal year beginning in 2022 for the entire employer would be \$84,914, instead of \$61,073.

#### How and Why Do These Numbers Change?

In a defined benefit plan, contributions vary from one annual actuarial valuation to the next as a result of the following:

- Changes in benefit provisions (see Table 2),
- Changes in actuarial assumptions and methods (see the Appendix), and
- Experience of the plan (investment experience and demographic experience); this is the difference between actual experience of the plan and the actuarial assumptions.

These impacts are reflected in various tables in the report. For more information, please contact your Regional Manager.

### **Comments on Investment Rate of Return Assumption**

A defined benefit plan is funded by employer contributions, participant contributions, and investment earnings. Investment earnings have historically provided a significant portion of the funding. The larger the share of benefits being provided from investment returns, the smaller the required contributions, and vice versa. Determining the contributions required to prefund the promised retirement benefits requires an assumption of what investment earnings are expected to add to the fund over a long period of time. This is called the **Investment Return Assumption**.

The MERS Investment Return Assumption is **7.35%** per year. This, along with all of our other actuarial assumptions, is reviewed at least every five years in an Experience Study that compares the assumptions used against actual experience and recommends adjustments if necessary. If your municipality would like to explore contributions at lower assumed investment return assumptions, please review the "what if" projection scenarios later in this report.

### **Assumption Change in 2020**

A 5-year experience study analyzing historical experience from 2013 through 2018 was completed in February 2020. In addition to changes to the economic assumptions which took effect with the fiscal year 2021 contribution rates, the experience study recommended updated demographic assumptions, including adjustments to the following actuarial assumptions: mortality, retirement, disability, and termination rates. Changes to the demographic assumptions resulting from the experience study have been approved by the MERS Retirement Board and are effective beginning with the December 31, 2020 actuarial valuation, first impacting 2022 contributions. A complete description of the assumptions may be found in the Appendix to the valuation.

### **Comments on Asset Smoothing**

To avoid dramatic spikes and dips in annual contribution requirements due to short term fluctuations in asset markets, MERS applies a technique called **asset smoothing**. This spreads out each year's investment gains or losses over the prior year and the following four years. This smoothing method is used to determine your



actuarial value of assets (valuation assets), which is then used to determine both your funded ratio and your required contributions. **The (smoothed) actuarial rate of return for 2020 was 8.17%, while the actual market rate of return was 12.70%.** To see historical details of the market rate of return, compared to the smoothed actuarial rate of return, refer to this report's Appendix, or view the "How Smoothing Works" video on the Defined Benefit resource page of the MERS website.

As of December 31, 2020, the actuarial value of assets is 97% of market value due to asset smoothing. This means that the rate of return on the actuarial value of assets should exceed the actuarial assumption in the next few years provided that the annual market returns exceed the 7.35% investment return assumption. When all assumptions are met, contribution rates are expected to stay approximately level as a percent of payroll (dollar amounts are expected to increase with wage inflation of 3.0% each year).

If the December 31, 2020 valuation results were based on market value instead of actuarial value:

- The funded percent of your entire municipality would be 61% (instead of 60%); and
- Your total employer contribution requirement for the fiscal year starting July 1, 2022 would be \$708,528 (instead of \$732,876).

## Alternate Scenarios to Estimate the Potential Volatility of Results ("What If Scenarios")

The calculations in this report are based on assumptions about long-term economic and demographic behavior. These assumptions will never materialize in a given year, except by coincidence. Therefore, the results will vary from one year to the next. The volatility of the results depends upon the characteristics of the plan. For example:

- Open divisions that have substantial assets compared to their active employee payroll will have more volatile employer contribution rates due to investment return fluctuations.
- Open divisions that have substantial accrued liability compared to their active employee payroll will have more volatile employer contribution rates due to demographic experience fluctuations.
- Small divisions will have more volatile contribution patterns than larger divisions because statistical fluctuations are relatively larger among small populations.
- Shorter amortization periods result in more volatile contribution patterns.

Many assumptions are important in determining the required employer contributions. In the following table, we show the impact of varying the Investment Return assumption. Lower investment returns would result in higher required employer contributions, and vice-versa. The three economic scenarios below provide a quantitative risk assessment for the impact of investment returns on the plan's future financial condition for funding purposes.

The relative impact of the economic scenarios below will vary from year to year, as the participant demographics change. The impact of each scenario should be analyzed for a given year, not from year to year. The results in the table are based on the December 31, 2020 valuation, and are for the municipality in total, not by division. These results do not reflect a phase-in of the impact of the new actuarial assumptions.

It is important to note that calculations in this report are mathematical estimates based upon assumptions regarding future events, which may or may not materialize. Actuarial calculations can and do vary from one valuation to the next, sometimes significantly depending on the group's size. Projections are not predictions. Future valuations will be based on actual future experience.



12/31/2020 Valuation Results	Lower Future Annual Returns	Lower Future Annual Returns	Valuation Assumptions
Investment Return Assumption	5.35%	6.35%	7.35%
Accrued Liability	\$ 20,487,957	\$ 18,099,810	\$ 16,118,943
Valuation Assets <sup>1</sup>	\$ 9,599,738	\$ 9,599,738	\$ 9,599,738
Unfunded Accrued Liability	\$ 10,888,219	\$ 8,500,072	\$ 6,519,205
Funded Ratio	47%	53%	60%
Monthly Normal Cost	\$ 31,528	\$ 23,503	\$ 17,548
Monthly Amortization Payment	\$ 63,445	\$ 53,295	\$ 43,525
Total Employer Contribution <sup>2</sup>	\$ 94,973	\$ 76,798	\$ 61,073

<sup>&</sup>lt;sup>1</sup> The Valuation Assets include assets from Surplus divisions, if any.

### **Projection Scenarios**

The next two pages show projections of the plan's funded ratio and computed employer contributions under the actuarial assumptions used in the valuation and alternate economic assumption scenarios. All three projections take into account the past investment experience that will continue to affect the actuarial rate of return in the short term.

The 7.35% scenario provides an estimate of computed employer contributions based on current actuarial assumptions, and a projected 7.35% market return. The other two scenarios may be useful if the municipality chooses to budget more conservatively, and make contributions in addition to the minimum requirements. The 6.35% and 5.35% projection scenarios provide an indication of the potential required employer contribution if these assumptions were met over the long-term.



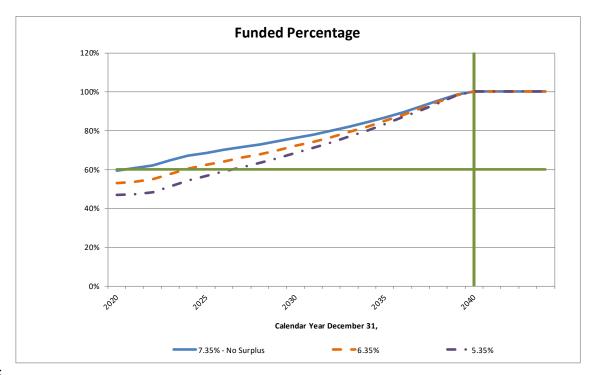
<sup>&</sup>lt;sup>2</sup> If assets exceed accrued liabilities for a division, the division may have an overfunding credit to reduce the division's employer contribution requirement. If the overfunding credit is larger than the normal cost, the division's full credit is included in the municipality's amortization payment above but the division's total contribution requirement is zero. This can cause the displayed normal cost and amortization payment to not add up to the displayed total employer contribution.

Valuation	Fiscal Year						Esti	mated Annual
Year Ending	Beginning	Act	uarial Accrued			Funded		Employer
12/31	7/1		Liability	Valuation Assets <sup>2</sup>		Percentage	C	ontribution
7.35% <sup>1</sup> - NO	PHASE-IN							
2020	2022	\$	16,118,943	\$	9,599,738	60%	\$	732,876
2021	2023	\$	16,600,000	\$	10,100,000	61%	\$	750,000
2022	2024	\$	17,200,000	\$	10,700,000	62%	\$	772,000
2023	2025	\$	17,700,000	\$	11,400,000	65%	\$	774,000
2024	2026	\$	18,200,000	\$	12,200,000	67%	\$	781,000
2025	2027	\$	18,700,000	\$	12,800,000	69%	\$	802,000
6.35% <sup>1</sup> - NO	PHASE-IN							
2020	2022	\$	18,099,810	\$	9,599,738	53%	\$	921,576
2021	2023	\$	18,700,000	\$	10,000,000	54%	\$	950,000
2022	2024	\$	19,200,000	\$	10,600,000	55%	\$	981,000
2023	2025	\$	19,800,000	\$	11,400,000	58%	\$	991,000
2024	2026	\$	20,300,000	\$	12,300,000	60%	\$	1,000,000
2025	2027	\$	20,900,000	\$	13,000,000	62%	\$	1,030,000
5.35% <sup>1</sup> - NO	PHASE-IN							
2020	2022	\$	20,487,957	\$	9,599,738	47%	\$	1,139,676
2021	2023	\$	21,100,000	\$	9,940,000	47%	\$	1,180,000
2022	2024	\$	21,700,000	\$	10,500,000	48%	\$	1,220,000
2023	2025	\$	22,300,000	\$	11,400,000	51%	\$	1,240,000
2024	2026	\$	22,900,000	\$	12,400,000	54%	\$	1,260,000
2025	2027	\$	23,500,000	\$	13,300,000	57%	\$	1,300,000

<sup>&</sup>lt;sup>1</sup> Represents both the interest rate for discounting liabilities and the future investment return assumption on the Market Value of assets.

<sup>2</sup> Valuation Assets do not include assets from Surplus divisions, if any.

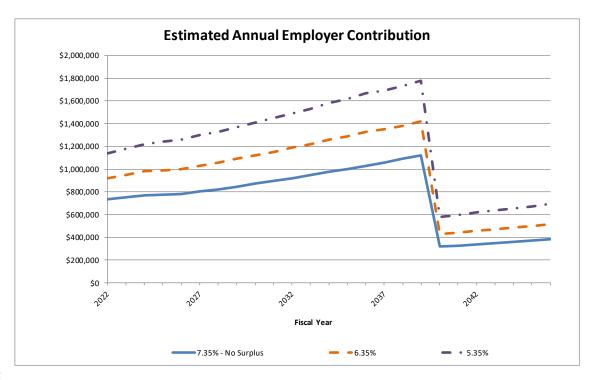




Notes:

All projected funded percentages are shown with no phase-in.

The green indicator lines have been added at 60% funded and 20 years following the valuation date for PA 202 purposes.



#### Notes:

All projected contributions are shown with no phase-in.



### Table 1: Employer Contribution Details for the Fiscal Year Beginning July 1, 2022

			Employer Contributions <sup>1</sup>						
				Payment of the	Computed	Computed			Employee
	Total	Employee	Employer	Unfunded	Employer	Employer	Blended ER	Blended ER	Contribut.
	Normal	Contribut.	Normal	Accrued	Contribut. No	Contribut.	Rate No	Rate With	Conversion
Division	Cost	Rate	Cost <sup>6</sup>	Liability <sup>4</sup>	Phase-In	With Phase-In	Phase-In⁵	Phase-In⁵	Factor <sup>2</sup>
Percentage of Payroll									
01 - General	10.96%	0.00%	-	-	-	_	35.84%	33.18%	
02 - Police/Fire	14.47%	3.50%	-	-	-	_	35.51%	31.79%	
03 - Gnrl 12/12 & Pol/Fi 7/16 elct	8.74%	0.00%	8.74%	0.72%	9.46%	9.46%	35.84%	33.18%	0.84%
20 - Pol/Fi aft 7/16 elect this di	17.70%	7.00%	10.70%	0.40%	11.10%	9.10%	35.51%	31.79%	0.89%
Estimated Monthly Contribution <sup>3</sup>									
01 - General			\$ 7,992	\$ 31,658	\$ 39,650	\$ 36,347			
02 - Police/Fire			3,406	11,433	14,839	13,417			
03 - Gnrl 12/12 & Pol/Fi 7/16 elct			4,478	371	4,849	4,849			
20 - Pol/Fi aft 7/16 elect this di			1,672	63	1,735	1,423			
Total Municipality			\$ 17,548	\$ 43,525	\$ 61,073	\$ 56,036			
Estimated Annual Contribution <sup>3</sup>			\$ 210,576	\$ 522,300	\$ 732,876	\$ 672,432			

<sup>&</sup>lt;sup>1</sup> The above employer contribution requirements are in addition to the employee contributions, if any.

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



If employee contributions are increased/decreased by 1.00% of pay, the employer contribution requirement will decrease/increase by the Employee Contribution Conversion Factor. The conversion factor is usually under 1%, because employee contributions may be refunded at termination of employment, and not used to fund retirement pensions. Employer contributions will all be used to fund pensions.

For divisions that are open to new hires, estimated contributions are based on projected fiscal year payroll. Actual contributions will be based on actual reported monthly pays, and will be different from the above amounts. For divisions that will have no new hires (i.e., closed divisions), invoices will be based on the above dollar amounts which are based on projected fiscal year payroll. See description of Open Divisions and Closed Divisions in the Appendix.

<sup>&</sup>lt;sup>4</sup> Note that if the overfunding credit is larger than the normal cost, the full credit is shown above but the total contribution requirement is zero. This will cause the displayed normal cost and unfunded accrued liability contributions to not add across.

For linked divisions, the employer will be invoiced the Computed Employer Contribution No Phase-in rate shown above for each linked division (a contribution rate for the open division; a contribution dollar for the closed-but-linked division), unless the employer elects to contribute the Blended Employer Contribution rate shown above, by contacting MERS at 800-767-MERS (6377).

<sup>&</sup>lt;sup>6</sup> For divisions with a negative employer normal cost, employee contributions cover the normal cost and a portion of the payment of any unfunded accrued liability.

### **Table 2: Benefit Provisions**

01 - General: Closed to new	hires, linked to Division 03	
	2020 Valuation	2019 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	-	-
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
COLA for Future Retirees:	2.50% (Non-Compound)	2.50% (Non-Compound)
<b>COLA for Current Retirees:</b>	2.50% (Non-Compound)	2.50% (Non-Compound)

0.00%

Yes (Adopted 8/2/1993)

02 - Police/Fire: Closed to no	ew hires, linked to Division 20	
	2020 Valuation	2019 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/15	55/15
Early Retirement (Reduced):	50/25	50/25
Final Average Compensation:	3 years	3 years
<b>COLA for Future Retirees:</b>	2.50% (Non-Compound)	2.50% (Non-Compound)
<b>COLA for Current Retirees:</b>	2.50% (Non-Compound)	2.50% (Non-Compound)
<b>Employee Contributions:</b>	3.50%	3.50%
Act 88:	Yes (Adopted 8/2/1993)	Yes (Adopted 8/2/1993)

03 - Gnrl 12/12 & Pol/Fi 7/1	6 elct: Open Division, linked to Divisior	າ 01
	2020 Valuation	2019 Valuation
Benefit Multiplier:	2.25% Multiplier (80% max)	2.25% Multiplier (80% max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	-	-
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
<b>Employee Contributions:</b>	0.00%	0.00%
Act 88:	Yes (Adopted 8/2/1993)	Yes (Adopted 8/2/1993)



**Employee Contributions:** 

Act 88:

0.00%

Yes (Adopted 8/2/1993)

#### 20 - Pol/Fi aft 7/16 elect this di: Open Division, linked to Division 02 2020 Valuation 2019 Valuation **Benefit Multiplier:** 2.25% Multiplier (80% max) 2.25% Multiplier (80% max) **Normal Retirement Age:** 60 60 **Vesting:** 10 years 10 years 55/15 55/15 **Early Retirement (Unreduced):** Early Retirement (Reduced): 50/25 50/25 **Final Average Compensation:** 3 years 3 years **COLA for Future Retirees:** 2.50% (Non-Compound) 2.50% (Non-Compound) **Employee Contributions:** 7.00% 7.00%

Yes (Adopted 8/2/1993)

Yes (Adopted 8/2/1993)



Act 88:

### **Table 3: Participant Summary**

	2020	) Va	luation	2019	) Va	luation	2020 Valuation			
			- uation	2013						
						_		Average	Average	
			Annual			Annual	Average	Benefit	Eligibility	
Division	Number		Payroll <sup>1</sup>	Number		Payroll <sup>1</sup>	Age	Service <sup>2</sup>	Service <sup>2</sup>	
01 - General										
Active Employees	13	\$	940,819	13	\$	887,511	50.7	18.3	20.0	
Vested Former Employees	1		43,855	1		43,720	59.8	26.9	26.9	
Retirees and Beneficiaries	23		629,970	23		618,249	75.4			
Pending Refunds	0			0						
02 - Police/Fire										
Active Employees	5	\$	384,063	5	\$	365,714	44.2	17.8	19.2	
Vested Former Employees	4		64,635	4		64,635	48.4	10.5	16.8	
Retirees and Beneficiaries	7		193,100	7		189,354	68.1			
Pending Refunds	0			0						
03 - Gnrl 12/12 & Pol/Fi 7/16 elct										
Active Employees	8	\$	442,794	7	\$	335,047	36.3	3.7	3.7	
Vested Former Employees	0		0	0		0	0.0	0.0	0.0	
Retirees and Beneficiaries	0		0	0		0	0.0			
Pending Refunds	0			0						
20 - Pol/Fi aft 7/16 elect this di										
Active Employees	2	\$	136,082	2	\$	124,171	35.2	2.8	3.6	
Vested Former Employees	0		0	0		0	0.0	0.0	0.0	
Retirees and Beneficiaries	0		0	0		0	0.0			
Pending Refunds	0			0						
Total Municipality										
Active Employees	28	\$	1,903,758	27	\$	1,712,443	44.3	12.9	14.0	
Vested Former Employees	5		108,490	5		108,354	50.7	13.8	18.8	
Retirees and Beneficiaries	30		823,070	30		807,603	73.7			
Pending Refunds	<u>o</u>			<u>o</u>						
Total Participants	63			62						

<sup>&</sup>lt;sup>1</sup> Annual payroll for active employees; annual deferred benefits payable for vested former employees; annual benefits being paid for retirees and beneficiaries.



Descriptions can be found under Miscellaneous and Technical Assumptions in the Appendix.

### **Table 4: Reported Assets (Market Value)**

		2020 Va	tion	2019 Valuation				
	En	nployer and			Eı	mployer and		
Division		Retiree <sup>1</sup>		Employee <sup>2</sup>		Retiree <sup>1</sup>	Em	ployee <sup>2</sup>
01 - General	\$	6,749,079	\$	0	\$	5,944,949	\$	0
02 - Police/Fire		2,832,606		70,471		2,552,945		56,966
03 - Gnrl 12/12 & Pol/Fi 7/16 elct		160,266		0		105,114		0
20 - Pol/Fi aft 7/16 elect this di		34,906		25,319		17,721		15,778
Municipality Total <sup>3</sup>	\$	9,776,858	\$	95,791	\$	8,620,728	\$	72,744
Combined Assets <sup>3</sup>		\$9,872,648				\$8,69	3,472	

Reserve for Employer Contributions and Benefit Payments.

The December 31, 2020 valuation assets (actuarial value of assets) are equal to 0.972357 times the reported market value of assets (compared to 1.013179 as of December 31, 2019). Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.



Reserve for Employee Contributions.

Totals may not add due to rounding.

### **Table 5: Flow of Valuation Assets**

Year				Investment Income		Employee		Valuation
Ended	Employer Co	ontributions	Employee	(Valuation	Benefit	Contribution	Net	Asset
12/31	Required	Additional	Contributions	Assets)	Payments	Refunds	Transfers	Balance
2010	\$ 286,249		\$ 0	\$ 302,340	\$ (481,420)	\$ 0	\$ (3,631)	\$ 6,166,902
2011	317,917	\$ 0	0	301,093	(516,963)	0	0	6,268,949
2012	314,769	0	0	269,155	(541,610)	0	0	6,311,263
2013	323,617	0	0	357,243	(583,657)	0	0	6,408,466
2014	366,822	0	0	356,796	(625,375)	0	0	6,506,709
2015	413,578	0	0	315,462	(643,795)	0	0	6,591,954
2016	447,567	902,792	6,698	402,580	(679,937)	0	0	7,671,654
2017	484,388	14,346	18,906	459,769	(696,521)	0	0	7,952,542
2018	498,615	5,910	21,026	292,379	(721,533)	0	0	8,048,939
2019	509,004	600,000	21,827	406,667	(778,394)	0	0	8,808,043
2020	576,263	300,000	22,975	700,060	(807,603)	0	0	9,599,738

#### Notes:

Transfers in and out are usually related to the transfer of participants between municipalities, and to employee and employee payments for service credit purchases (if any) that the governing body has approved.

Additional employer contributions, if any, are shown separately starting in 2011. Prior to 2011, additional contributions are combined with the required employer contributions.

The investment income column reflects the recognized investment income based on Valuation Assets. It does not reflect the market value investment return in any given year.

The Valuation Asset balance includes assets from Surplus divisions, if any.



# Table 6: Actuarial Accrued Liabilities and Valuation Assets as of December 31, 2020

		Actuarial Accrued Liability										ı	Unfunded		
				Vested										(0	verfunded)
		Active		Former	Re	tirees and		Pending					Percent		Accrued
Division	En	nployees	E	mployees	Be	eneficiaries		Refunds		Total	Val	uation Assets	Funded		Liabilities
01 - General	\$	4,183,460	\$	603,006	\$	6,535,492	\$	0	\$	11,321,958	\$	6,562,514	58.0%	\$	4,759,444
02 - Police/Fire		1,834,456		636,270		2,059,420		0		4,530,146		2,822,828	62.3%		1,707,318
03 - Gnrl 12/12 & Pol/Fi 7/16 elct		200,650		0		0		0		200,650		155,835	77.7%		44,815
20 - Pol/Fi aft 7/16 elect this di		66,189		0		0		0		66,189		58,561	88.5%		7,628
Total	\$	6,284,755	\$	1,239,276	\$	8,594,912	\$	0	\$	16,118,943	\$	9,599,738	59.6%	\$	6,519,205



The following results show the combined accrued liabilities and assets for each set of linked divisions. These results are already shown in the table on the prior page(s).

#### Table 6 (continued)

		Actuarial Accrued Liability						Unfunded
		Vested						(Overfunded)
	Active	Former	Retirees and	Pending			Percent	Accrued
Division	Employees	Employees	Beneficiaries	Refunds	Total	Valuation Assets	Funded	Liabilities
Linked Divisions 03, 01	\$ 4,384,110	\$ 603,006	\$ 6,535,492	\$ 0	\$ 11,522,608	\$ 6,718,349	58.3%	\$ 4,804,259
Linked Divisions 20, 02	1,900,645	636,270	2,059,420	0	4,596,335	2,881,389	62.7%	1,714,946

### Please see the Comments on Asset Smoothing in the Executive Summary of this report.

The December 31, 2020 valuation assets (actuarial value of assets) are equal to 0.972357 times the reported market value of assets. Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.



**Table 7: Actuarial Accrued Liabilities - Comparative Schedule** 

Valuation Date	Actuarial		Percent	Unfunded (Overfunded) Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2006	\$ 7,480,303	\$ 5,457,138	73%	\$ 2,023,165
2007	7,815,353	5,808,720	74%	2,006,633
2008	8,484,772	5,993,447	71%	2,491,325
2009	8,789,315	6,063,364	69%	2,725,951
2010	9,094,433	6,166,902	68%	2,927,531
2011	9,528,751	6,268,949	66%	3,259,802
2012	10,040,007	6,311,263	63%	3,728,744
2013	10,675,393	6,408,466	60%	4,266,927
2014	11,280,021	6,506,709	58%	4,773,312
2015	12,365,548	6,591,954	53%	5,773,594
2016	12,864,166	7,671,654	60%	5,192,512
2017	13,212,898	7,952,542	60%	5,260,356
2018	13,977,663	8,048,939	58%	5,928,724
2019	14,873,818	8,808,043	59%	6,065,775
2020	16,118,943	9,599,738	60%	6,519,205

Notes: Actuarial assumptions were revised for the 2008, 2009, 2010, 2011, 2012, 2015, 2019 and 2020 actuarial valuations.

The Valuation Assets include assets from Surplus divisions, if any.

Years where historical information is not available will be displayed with zero values.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



### **Tables 8 and 9: Division-Based Comparative Schedules**

### **Division 01 - General**

Table 8-01: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2010	\$ 6,906,267	\$ 4,240,555	61%	\$ 2,665,712
2011	7,234,591	4,238,669	59%	2,995,922
2012	7,447,211	4,200,321	56%	3,246,890
2013	7,801,604	4,221,620	54%	3,579,984
2014	8,216,323	4,231,345	52%	3,984,978
2015	8,891,463	4,230,330	48%	4,661,133
2016	9,287,416	5,217,674	56%	4,069,742
2017	9,381,364	5,365,491	57%	4,015,873
2018	9,855,938	5,384,284	55%	4,471,654
2019	10,532,944	6,023,298	57%	4,509,646
2020	11,321,958	6,562,514	58%	4,759,444

Notes: Actuarial assumptions were revised for the 2010, 2011, 2012, 2015, 2019 and 2020 actuarial valuations.

Table 9-01: Computed Employer Contributions - Comparative Schedule

	Active Em	nployees	Computed	Employee
Valuation Date		Annual	Annual Employer	
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2010	19	\$ 960,478	25.22%	0.00%
2011	19	985,916	27.11%	0.00%
2012	18	942,680	31.22%	0.00%
2013	18	995,453	\$ 27,030	0.00%
2014	16	917,772	\$ 29,258	0.00%
2015	16	933,811	\$ 35,212	0.00%
2016	15	917,988	\$ 31,548	0.00%
2017	15	949,447	\$ 31,958	0.00%
2018	13	846,807	\$ 35,317	0.00%
2019	13	887,511	\$ 36,893	0.00%
2020	13	940,819	\$ 39,650	0.00%

 $<sup>1 \ \ \</sup>text{For open divisions, a percent of pay contribution is shown.} \ \ \text{For closed divisions, a monthly dollar contribution is shown.}$ 

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2020 valuations do not reflect the phase-in of the change in contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-02: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2010	\$ 2,188,166	\$ 1,926,347	88%	\$ 261,819
2011	2,294,160	2,030,280	89%	263,880
2012	2,592,796	2,110,942	81%	481,854
2013	2,870,573	2,183,811	76%	686,762
2014	3,055,940	2,267,881	74%	788,059
2015	3,463,822	2,341,713	68%	1,122,109
2016	3,552,047	2,414,257	68%	1,137,790
2017	3,775,429	2,520,420	67%	1,255,009
2018	4,023,286	2,568,982	64%	1,454,304
2019	4,181,950	2,644,306	63%	1,537,644
2020	4,530,146	2,822,828	62%	1,707,318

Notes: Actuarial assumptions were revised for the 2010, 2011, 2012, 2015, 2019 and 2020 actuarial valuations.

**Table 9-02: Computed Employer Contributions - Comparative Schedule** 

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2010	8	\$ 490,868	15.50%	0.00%
2011	8	475,433	15.85%	0.00%
2012	7	375,096	20.41%	0.00%
2013	7	437,848	22.13%	0.00%
2014	7	448,886	23.05%	0.00%
2015	6	396,956	30.77%	0.00%
2016	6	424,836	\$ 10,213	3.50%
2017	6	429,239	\$ 11,157	3.50%
2018	6	457,021	\$ 12,936	3.50%
2019	5	365,714	\$ 13,045	3.50%
2020	5	384,063	\$ 14,839	3.50%

 $<sup>1 \ \, \</sup>text{For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.}$ 

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2020 valuations do not reflect the phase-in of the change in contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-03: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2010	\$ 0	\$ 0	0%	\$ 0
2011	0	0	0%	0
2012	0	0	0%	0
2013	3,216	3,035	94%	181
2014	7,758	7,483	97%	275
2015	10,263	19,911	194%	(9,648)
2016	24,626	39,723	161%	(15,097)
2017	47,821	58,353	122%	(10,532)
2018	75,524	76,634	101%	(1,110)
2019	121,757	106,499	87%	15,258
2020	200,650	155,835	78%	44,815

Notes: Actuarial assumptions were revised for the 2010, 2011, 2012, 2015, 2019 and 2020 actuarial valuations.

**Table 9-03: Computed Employer Contributions - Comparative Schedule** 

	Active Em	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2010	0	\$ 0	\$0	0.00%
2011	0	0	\$ 0	0.00%
2012	0	0	\$ 0	0.00%
2013	1	28,890	11.46%	0.00%
2014	2	64,582	9.86%	0.00%
2015	3	111,484	6.95%	0.00%
2016	4	162,333	7.65%	0.00%
2017	4	179,424	8.01%	0.00%
2018	6	257,827	8.50%	0.00%
2019	7	335,047	8.82%	0.00%
2020	8	442,794	9.46%	0.00%

 $<sup>1 \ \, \</sup>text{For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.}$ 

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2020 valuations do not reflect the phase-in of the change in contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-20: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2010	\$ 0	\$ 0	0%	\$ 0
2011	0	0	0%	0
2012	0	0	0%	0
2013	0	0	0%	0
2014	0	0	0%	0
2015	0	0	0%	0
2016	77	0	0%	77
2017	8,284	8,278	100%	6
2018	22,915	19,039	83%	3,876
2019	37,167	33,940	91%	3,227
2020	66,189	58,561	88%	7,628

Notes: Actuarial assumptions were revised for the 2010, 2011, 2012, 2015, 2019 and 2020 actuarial valuations.

Table 9-20: Computed Employer Contributions - Comparative Schedule

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2010	0	\$ 0	\$ 0	0.00%
2011	0	0	\$ 0	0.00%
2012	0	0	\$ 0	0.00%
2013	0	0	\$ 0	0.00%
2014	0	0	\$0	0.00%
2015	0	0	\$0	0.00%
2016	1	22,813	6.69%	7.00%
2017	1	53,569	7.10%	7.00%
2018	1	71,861	7.94%	7.00%
2019	2	124,171	8.33%	7.00%
2020	2	136,082	11.10%	7.00%

 $<sup>1 \ \, \</sup>text{For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.}$ 

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2020 valuations do not reflect the phase-in of the change in contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



<sup>2</sup> For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

### **Table 10: Division-Based Layered Amortization Schedule**

### **Division 01 - General**

**Table 10-01: Layered Amortization Schedule** 

				Amounts for Fiscal Year Beginning 7/1/2022				
			Original			Remaining	Α	nnual
	Date	Original	Amortization	Οι	utstanding	Amortization	Amo	rtization
Type of UAL	Established	Balance <sup>1</sup>	Period <sup>2</sup>	UA	L Balance <sup>3</sup>	Period <sup>2</sup>	Pa	yment
Initial	12/31/2015	\$ 4,661,133	23	\$	4,914,011	18	\$	392,844
(Gain)/Loss	12/31/2016	(710,791)	22		(800,493)	18		(63,996)
(Gain)/Loss	12/31/2017	(74,492)	21		(83,338)	18		(6,660)
(Gain)/Loss	12/31/2018	453,259	20		504,773	18		40,356
(Gain)/Loss	12/31/2019	(338,392)	19		(373,959)	18		(29,892)
Assumption	12/31/2019	319,560	19		328,599	18		26,268
Experience	12/31/2020	235,960	18		262,447	18		20,976
Total				\$	4,752,040		\$	379,896

 $<sup>^{\</sup>rm 1}$  For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2020 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2020 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

Table 10-02: Layered Amortization Schedule

					Amounts for Fiscal Year Beginning 7/1/2022				
				Original			Remaining	Ar	nual
	Date		Original	Amortization	Ou	itstanding	Amortization	Amoi	tization
Type of UAL	Established	Balance <sup>1</sup>		Period <sup>2</sup>	UA	L Balance <sup>3</sup>	Period <sup>2</sup>	Pay	ment
Initial	12/31/2015	\$	1,122,109	23	\$	1,207,822	18	\$	96,564
(Gain)/Loss	12/31/2016		(27,516)	22		(30,990)	18		(2,472)
Amendment	12/31/2016		(8,783)	22		(9,890)	18		(792)
(Gain)/Loss	12/31/2017		100,690	21		112,636	18		9,000
(Gain)/Loss	12/31/2018		183,081	20		203,884	18		16,296
(Gain)/Loss	12/31/2019		(85,468)	19		(94,451)	18		(7,548)
Assumption	12/31/2019		143,233	19		150,101	18		12,000
Experience	12/31/2020		159,129	18		176,992	18		14,148
Total					\$	1,716,104		\$	137,196

 $<sup>^{\</sup>rm 1}$  For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2020 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2020 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

**Table 10-03: Layered Amortization Schedule** 

					Amounts for Fiscal Year Beginning 7/1/2022				2022
				Original			Remaining	Ann	ual
	Date	Orig	ginal	Amortization	Outst	anding	Amortization	Amorti	zation
Type of UAL	Established	Bala	ince <sup>1</sup>	Period <sup>2</sup>	UAL Ba	alance <sup>3</sup>	Period <sup>2</sup>	Paym	nent
(Gain)/Loss	12/31/2018	\$	1,042	15	\$	1,115	13	\$	108
(Gain)/Loss	12/31/2019		14,765	15		16,087	14		1,536
Assumption	12/31/2019		77	15		(12)	14		0
Experience	12/31/2020		27,820	15		30,943	15		2,808
Total					\$	48,133		\$	4,452

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2020 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2020 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

**Table 10-20: Layered Amortization Schedule** 

					Amounts for Fiscal Year Beginning 7/1/2022				22
				Original			Remaining	Annu	al
	Date	Orig	inal	Amortization	Outsta	nding	Amortization	Amortiza	ation
Type of UAL	Established	Bala	nce <sup>1</sup>	Period <sup>2</sup>	UAL Ba	UAL Balance <sup>3</sup> Pe		Payment	
(Gain)/Loss	12/31/2018	\$	3,870	15	\$	4,156	13	\$	420
(Gain)/Loss	12/31/2019		(888)	15		(961)	14		(96)
Assumption	12/31/2019		(59)	15		(80)	14		(12)
Experience	12/31/2020		4,360	15		4,849	15		444
Total					\$	7,964		\$	756

<sup>&</sup>lt;sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2020 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2020 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



<sup>&</sup>lt;sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>&</sup>lt;sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

### **GASB Statement No. 68 Information**

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. GASB Statement No. 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at <a href="http://www.mersofmich.com/">http://www.mersofmich.com/</a>.

Actuarial Valuation Date:  Measurement Date of the Total Pension Liability (TPL):		12/31/2020 12/31/2020
At 12/31/2020, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:		30 5 <u>28</u> 63
Total Pension Liability as of 12/31/2019 measurement date:	\$	14,478,382
Total Pension Liability as of 12/31/2020 measurement date:	\$	15,677,299
Service Cost for the year ending on the 12/31/2020 measurement date:	\$	201,583
Change in the Total Pension Liability due to:  - Benefit changes <sup>1</sup> :  - Differences between expected and actual experience <sup>2</sup> :  - Changes in assumptions <sup>2</sup> :	\$ \$ \$	0 303,294 424,314
Average expected remaining service lives of all employees (active and inactive):		5

<sup>&</sup>lt;sup>1</sup>A change in liability due to benefit changes is immediately recognized when calculating pension expense for the year.

Covered employee payroll (Needed for Required Supplementary Information): \$ 1,903,758

Note: Covered employee payroll may differ from the GASB Statement No. 68 definition.

Sensitivity of the Net Pension Liability to changes in the discount rate:

	1	% Decrease	Curre	nt Discount	1	.% Increase
		<u>(6.60%)</u>	<u>Rat</u>	e (7.60%)		<u>(8.60%)</u>
Change in Net Pension Liability as of 12/31/2020:	\$	1,892,675	\$	0	\$	(1,586,173)

Note: The current discount rate shown for GASB Statement No. 68 purposes is higher than the MERS assumed rate of return. This is because for GASB Statement No. 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



<sup>&</sup>lt;sup>2</sup> Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.

### **Benefit Provision History**

The following benefit provision history is provided by MERS. Any corrections to this history or discrepancies between this information and information displayed elsewhere in the valuation report should be reported to MERS. All provisions are listed by date of adoption.

01 - General	
1/1/2017	Blanket Resolution (Rescinded)
12/1/2016	Service Credit Purchase Estimates - No
1/1/2013	Day of work defined as 160 Hours a Month for All employees.
7/1/1995	Benefit B-3 (80% max)
8/2/1993	Covered by Act 88
1/1/1992	E1 2.5% COLA for past retirees (01/01/1992)
1/1/1992	E2 2.5% COLA for future retirees (01/01/1992)
11/8/1990	Blanket Resolution (All Service)
11/1/1990	Benefit B-2
1/1/1990	Flexible E 2% COLA Adopted (01/01/1990)
1/1/1989	Flexible E 2% COLA Adopted (01/01/1989)
9/1/1983	Fiscal Month - July
9/1/1983	Benefit FAC-5 (5 Year Final Average Compensation)
9/1/1983	10 Year Vesting
9/1/1983	Benefit C-1 (Old)
9/1/1983	Member Contribution Rate 0.00%
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years
02 - Police/Fire	
1/1/2017	Blanket Resolution (Rescinded)

1/1/2017	Blanket Resolution (Rescinded)
12/1/2016	Service Credit Purchase Estimates - No
7/1/2016	Participant Contribution Rate 3.5%
1/1/2013	Day of work defined as 160 Hours a Month for All employees.
7/1/2009	Benefit FAC-3 (3 Year Final Average Compensation)
7/1/1995	Benefit B-3 (80% max)
8/2/1993	Covered by Act 88
1/1/1992	E1 2.5% COLA for past retirees (01/01/1992)
1/1/1992	E2 2.5% COLA for future retirees (01/01/1992)
11/8/1990	Blanket Resolution (All Service)
11/1/1990	Benefit B-2
1/1/1990	Flexible E 2% COLA Adopted (01/01/1990)
1/1/1989	Flexible E 2% COLA Adopted (01/01/1989)
7/1/1984	Benefit F55 (With 15 Years of Service)
9/1/1983	Benefit FAC-5 (5 Year Final Average Compensation)
9/1/1983	10 Year Vesting
9/1/1983	Benefit C-1 (Old)
9/1/1983	Member Contribution Rate 0.00%
9/1/1983	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years



### 03 - Gnrl 12/12 & Pol/Fi 7/16 elct

12/1/2016	Service Credit Purchase Estimates - No
1/1/2013	Day of work defined as 160 Hours a Month for All employees.
1/1/2013	Benefit FAC-5 (5 Year Final Average Compensation)
1/1/2013	10 Year Vesting
1/1/2013	Benefit B-3 (80% max)
1/1/2013	Member Contribution Rate 0.00%
8/2/1993	Covered by Act 88
9/1/1983	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

### 20 - Pol/Fi aft 7/16 elect this di

7/1/2016	Day of work defined as 160 Hours a Month for All employees.
7/1/2016	Benefit FAC-3 (3 Year Final Average Compensation)
7/1/2016	Non Standard Compensation Definition
7/1/2016	10 Year Vesting
7/1/2016	Benefit B-3 (80% max)
7/1/2016	Benefit F55 (With 15 Years of Service)
7/1/2016	Participant Contribution Rate 7%
7/1/2016	E2 2.5% COLA for future retirees (7/1/2016)
8/2/1993	Covered by Act 88
9/1/1983	Fiscal Month - July
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years



# Plan Provisions, Actuarial Assumptions, and Actuarial Funding Method

Details on MERS plan provisions, actuarial assumptions, and actuarial methodology can be found in the Appendix. Some actuarial assumptions are specific to this municipality and its divisions. These are listed below.

#### **Increase in Final Average Compensation**

Division	FAC Increase Assumption
All Divisions	2.00%

### **Miscellaneous and Technical Assumptions**

Loads – None.

**Amortization Policy for Closed Not Linked Divisions:** The default funding policy for closed not linked divisions, including open divisions with zero active members, is to follow a non-accelerated amortization, where each closed period decreases by one-year each year until the period is exhausted. In select instances, closed not linked division(s) may follow an accelerated amortization policy.



### **Risk Commentary**

Determination of the accrued liability, the employer contribution, and the funded ratio requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability, the actuarially determined contribution and the funded ratio that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment Risk actual investment returns may differ from the expected returns;
- Asset/Liability Mismatch changes in asset values may not match changes in liabilities, thereby altering
  the gap between the accrued liability and assets and consequently altering the funded status and
  contribution requirements;
- **Salary and Payroll Risk** actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- Longevity Risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- Other Demographic Risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



#### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	12/31/2020	12/31/2019	12/31/2018
1. Ratio of the market value of assets to total payroll	5.2	5.1	4.5
2. Ratio of actuarial accrued liability to payroll	8.5	8.7	8.6
3. Ratio of actives to retirees and beneficiaries	0.9	0.9	0.9
4. Ratio of market value of assets to benefit payments	12.2	11.2	10.2
5. Ratio of net cash flow to market value of assets (boy)	1.1%	4.8%	-2.5%

#### RATIO OF MARKET VALUE OF ASSETS TO TOTAL PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

#### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of actives to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF MARKET VALUE OF ASSETS TO BENEFIT PAYMENTS

The MERS' Actuarial Policy requires a total minimum contribution equal to the excess (if any) of three times the expected annual benefit payments over the projected market value of assets as of the participating municipality or court's Fiscal Year for which the contribution applies. The ratio of market value of assets to benefit payments as of the valuation date provides an indication of whether the division is at risk for triggering the minimum contribution rule in the near term. If the division triggers this minimum contribution rule, the required employer contributions could increase dramatically relative to previous valuations.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



### **State Reporting**

The following information has been prepared to provide some of the information necessary to complete the Public Act 202 pension reporting requirements for the State of Michigan's Local Government Retirement System Annual Report (Form No. 5572). Additional resources are available at <a href="https://www.mersofmich.com">www.mersofmich.com</a> and on the State <a href="https://www.mersofmich.com">website</a>.

Form 5572		
Line Reference	Description	Result
10	Membership as of December 31, 2020	
11	Indicate number of active members	28
12	Indicate number of inactive members (excluding pending refunds)	5
13	Indicate number of retirees and beneficiaries	30
14	Investment Performance for Calendar Year Ending December 31, 2020 <sup>1</sup>	
15	Enter actual rate of return - prior 1-year period	13.59%
16	Enter actual rate of return - prior 5-year period	9.35%
17	Enter actual rate of return - prior 10-year period	7.91%
18	Actuarial Assumptions	
19	Actuarial assumed rate of investment return <sup>2</sup>	7.35%
20	Amortization method utilized for funding the system's unfunded actuarial accrued liability, if any	Level Percent
21	Amortization period utilized for funding the system's unfunded actuarial accrued liability, if any <sup>3</sup>	18
22	Is each division within the system closed to new employees? <sup>4</sup>	No
23	Uniform Assumptions	
24	Enter retirement pension system's actuarial value of assets using uniform assumptions	\$9,532,614
25	Enter retirement pension system's actuarial accrued liabilities using uniform assumptions <sup>5</sup>	\$16,771,522
27	Actuarially Determined Contribution (ADC) using uniform assumptions, Fiscal Year Ending June 30, 2021	\$763,308

<sup>1.</sup> The Municipal Employees' Retirement System's investment performance has been provided to GRS from MERS Investment Staff and is included here for reporting purposes. The investment performance figures reported are net of investment expenses on a rolling calendar-year basis for the previous 1-, 5-, and 10-year periods as required under PA 530.



<sup>&</sup>lt;sup>2.</sup> Net of administrative and investment expenses.

<sup>&</sup>lt;sup>3.</sup> Populated with the longest amortization period remaining in the amortization schedule, across all divisions in the plan. This is when each division and the plan in total is expected to reach 100% funded if all assumptions are met.

<sup>4.</sup> If all divisions within the employer are closed, "yes." If at least one division is open (including shadow divisions) indicate "no."

<sup>5.</sup> Line 25 actuarial accrued liability is determined under PA 202 uniform assumptions which differ from the valuation assumptions. In particular, the assumed rate of return for PA 202 purposes is 7.00%.